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Chair: Mrs. Kelly Block

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• (1100)

[English]

The Chair (Mrs. Kelly Block (Carlton Trail—Eagle Creek, CPC)): I will call this meeting to order. Welcome to meeting number 15 of the Standing Committee on Public Accounts.

I know we have some guests here today, subbing in for their colleagues, so welcome to our committee.

The committee is meeting today in public to study "Report 1—Respect in the Workplace" of the 2019 Fall Report of the Auditor General of Canada. Today's meeting is taking place in a hybrid format. The webinar format is for public committee meetings and is available only to members and their staff. All functionalities for active participants remain the same. Staff will be non-active participants only and can, therefore, only view the meeting in the gallery view.

I'd just like to remind members and advise our witnesses of a few rules to follow.

Before I do, I would just ask you, Madam Clerk, if there is anybody in the room.

The Clerk of the Committee (Ms. Angela Crandall): No, all the members are participating via Zoom today.

The Chair: Thank you.

For all of you, interpretation services are available for this meeting. You have the choice at the bottom of your screen of "floor", "English" or "French". Before speaking, click on the microphone icon to activate your own mike. When you are done speaking, please put your mike on mute to minimize any interference. Also, when speaking, please speak slowly and clearly to assist our interpreters with the interpretation. Unless there are exceptional circumstances, the use of a headset with a boom is mandatory for everyone participating. As always, should any technical challenges arise, please advise me. Please note that we may need to at that time suspend, as we need to ensure that all members are able to participate fully.

Before I welcome our witnesses today, I would like to advise you that I've been informed that the deputy minister for Public Services and Procurement Canada is not available for our meeting next Tuesday. Therefore, we have rescheduled things on the calendar, and I am proposing that we study some draft reports that are ready for us. If you do have any questions, please save them for the last five minutes. We'll make sure to suspend the meeting and move into that time to answer any questions for you.

Now I'd like to welcome our witnesses. Joining us today from the Office of the Auditor General are Martin Dompierre, assistant auditor general; and Susan Gomez, principal. From the Canada Border Services Agency, I would like to welcome John Ossowski, president; and Louise Youdale, vice-president, human resources branch. We also have the commissioner of Correctional Service Canada, Anne Kelly; and Nick Fabiano, assistant commissioner, human resource management sector.

Mr. Dompierre, I am going to turn to you to begin. You have five minutes for your opening remarks.

[Translation]

Mr. Martin Dompierre (Assistant Auditor General, Office of the Auditor General): Thank you, Madam Chair.

Thank you for this opportunity to discuss our report on respect in the workplace, which was tabled in Parliament in February 2020. Joining me today is Susan Gomez, who led the audit team.

The Canada Border Services Agency and Correctional Service Canada, like all federal employers, are required to provide their employees with respectful workplaces that are free of harassment, discrimination, and violence by co-workers and supervisors.

This is important because the well-being of employees suffers when the workplace is unhealthy. In addition, employees are less likely to report concerns if they perceive that their employer does not take them seriously. Issues that are not reported cannot be resolved and may affect employees' health. The additional pressures of the current pandemic on employees make it especially important that employers provide healthy workplaces.

In this audit, we found that the Canada Border Services Agency and Correctional Service Canada did not do enough to promote and maintain respectful workplaces.

Our audit report included the results of a survey we conducted with the employees of these two federal organizations. The results showed that the employees who responded to the survey had concerns about respect in their workplaces. More than one-third of survey respondents stated that they feared reprisal if they made complaints of workplace harassment, discrimination or violence. They also had serious or significant concerns about organizational culture and about the lack of civility and respect in their workplaces.

[English]

Although both organizations knew that there were problems of harassment, discrimination and violence in the workplace, neither had developed a comprehensive strategy to address them, including a way to measure and report on their progress towards reducing harassment, discrimination and workplace violence.

Federal employers are encouraged to offer informal mechanisms such as meetings between individual employees and mediation for resolving complaints to help restore working relationships more quickly. We found that in the harassment and workplace violence complaints we reviewed, both organizations did not always tell employees that they could use informal processes.

In addition, we found that the organizations did not always do an initial assessment before deciding whether to accept or dismiss a complaint. The lack of initial assessments can lead to inconsistencies in the decision-making process and in the treatment of complaints.

Finally, we found that in the majority of the harassment complaint cases that had been investigated and resolved, the organizations had ordered restorative actions aimed only at individuals involved. In other words, the restorative actions were not aimed at establishing or re-establishing a harmonious working relationship within the affected team, group or unit. This is important because the behaviours leading to these complaints can have a long-lasting and broad impact on relationships in the workplace.

Canada Border Services Agency and Correctional Service Canada agreed with all our recommendations and have prepared action plans to address them.

Madam Chair, this concludes my opening remarks. We would be pleased to answer any questions the committee may have.

Thank you.

• (1105)

The Chair: We will now go to Mr. Ossowski for his presenta-

Mr. John Ossowski (President, Canada Border Services Agency): Thank you, Madam Chair and members of the public accounts committee. It's a pleasure to be here today.

I am joined by Louise Youdale, the vice-president of our human resources branch.

[Translation]

Thank you having invited me to take part in today's discussion.

[English]

It's my pleasure to appear before you today to share details on the efforts we have taken to effect positive change in the culture of the CBSA.

I would like to thank the Office of the Auditor General for their work on this report. I welcome the findings and recommendations that they have put forward.

Let me be clear, the CBSA has zero tolerance for harassment, discrimination or violence in our organization.

The Auditor General's report laid bare some of the issues we have at the CBSA in the areas of workplace violence and harassment. When the report was tabled, I openly acknowledged those gaps, including how long it takes for the issues to be investigated and resolved.

Over the past few years we have done a tremendous amount of work to change the culture of our organization, focus on people, and address workplace violence and harassment. We acknowledge that systemic racism, intolerance and discrimination exist, and we are committed to doing the continued work needed to build a more diverse, inclusive and respectful culture.

Several initiatives have been undertaken to understand and further explore root causes of harassment, and to identify the concrete actions needed to create a healthier workplace culture, provide protection to employees and address their concerns.

We created a centre of expertise to educate on, prevent and manage harassment complaints. It's a one-stop shop that any employee can turn to for information, support and guidance in matters related to harassment or any type of conflict in the workplace.

We've also invested in a dedicated team of experts to develop and help implement a comprehensive strategy on culture to get to the root causes behind these unfortunate incidents and to ensure that we build a healthy and vibrant organizational culture.

We are also focused on selecting and developing managers who demonstrate people skills: respect for all, empathy, courage and emotional intelligence. Skills in conflict resolution are also important. These all contribute to creating a psychologically healthier workplace.

I also want to confirm that our disclosure process for complaints made to our senior officer of internal disclosure is confidential. There are many ways for employees to bring forward their concerns. Any issue can be reported to our senior officer for internal disclosure or to an immediate supervisor. Employees can also take their concerns directly to the office of the Public Service Integrity Commissioner. What's more, if an employee feels targeted because of an incident or an issue they have reported, that employee can make a complaint to the Public Service Integrity Commissioner.

As I said, I am encouraged that our efforts have started to show some positive results, yet there is still a lot more work ahead of us to build on recent indicators in the past. For example, our average positive response to all questions in the 2019 public service employee survey increased by more than four percentage points. We also saw a 3% decrease in the number of cases of harassment reported.

Madam Chair, the Auditor General's report identified ways to address the challenges we have in regard to respect in the workplace. Rest assured we are acting on the recommendations put forward by putting our people first and reinforcing respect, dignity and fairness.

● (1110)

[Translation]

I would be happy to answer any questions from members of the committee.

[English]

The Chair: Thank you very much.

We will now go to Ms. Kelly for five minutes.

Ms. Anne Kelly (Commissioner, Correctional Service of Canada): Thank you.

Madam Chair and members of the committee, thank you for the opportunity to appear before you today. With me today is Nick Fabiano, my assistant commissioner of human resources.

Respect and a healthy workplace are a key priority for me, as commissioner. This needs to be at the heart of everything we do.

An organization is nothing without its people. Our 18,000 employees are our greatest assets in successfully carrying out our work. They are hard-working, professional and passionate about making a difference in the lives of offenders and ensuring public safety.

Correctional work can be challenging and stressful and the wellbeing of our staff is essential. Harassment, discrimination or violence have no place in the Correctional Service of Canada.

[Translation]

We recognize the importance of the Auditor General's findings last year, and I want to assure this committee that we have been taking it very seriously and are taking concrete actions.

Culture change does not happen overnight. We have been continuing to work at sustaining the changes that have been made to ensure that they will become embedded in our culture.

The pandemic has helped to reinforce the importance of making our health, safety and well-being a top priority in all of our workplaces. This is especially topical as we take part in a national dialogue on mental health today during Bell Let's Talk. Every action counts.

[English]

Since the completion of the Auditor General's report, we have worked to strengthen our ability to maintain healthy workplaces in several ways. In response to the AG's recommendations, we have reviewed guidelines and tools on harassment and workplace violence, as well as worked to ensure that employees at all levels of the organization are aware of these resources.

A new workplace harassment and violence prevention policy is now in place, together with procedures to respond to incidents of harassment and violence.

[Translation]

Understanding that change requires constant communication, town halls on respect and mental health were conducted with staff on several occasions this year. Some were held as part of Correctional Service Canada Respect Day in November 2020. I have led several town halls myself with our senior leaders.

We have already begun to see changes based on these initiatives. The results of the 2019 Public Service Employee Survey showed that the rates of reported harassment and discrimination had dropped for a second year in a row.

The survey also showed that there was an increase in the number of respondents that felt that the department is working hard to create a workplace that prevents harassment and discrimination.

While this decrease is a step in the right direction, we know there is more work to do and are working to ensure that respectful behaviour is embedded in our culture.

[English]

In March 2019, we released our first annual workplace climate and employee well-being report. This report helps us to monitor the health of our organization and plan for the year ahead. The second report will be released within the next couple of months.

Last fall, we launched the national comprehensive strategy on workplace wellness and employee well-being. This strategy serves as CSC's foundation for prioritizing activities that are essential to the respect, well-being and mental health of employees and managers at all levels.

We are now in our third year of the respectful workplace campaign. This campaign involves various initiatives including awareness, promotion and developing avenues for employees to disclose inappropriate behaviour.

Lastly, we have also begun planning an audit of CSC's culture. The goal of the audit is to identify ways to make CSC a safer, healthier, more respectful and violence-free environment for all employees and offenders.

• (1115)

While we know that we have more work to do, we are seeing progress.

I would like to conclude by using a sentence from an article that Dr. Robert Cormier, a psychologist and former executive, shared with me a couple of years ago. It says, "It is essential to recognize that a respectful workplace is not an end point; it is a way of doing things moment by moment, day by day, rather than a discrete project to complete."

I agree, and day by day, CSC is building a culture where we all lead by example and inspire one another to carry out our important mission and achieve positive correctional outcomes.

Thank you.

The Chair: Thank you very much to all of you for your opening statements.

We will now go to our first round of questioning, which is six minutes, and we will start with Mr. Webber.

Mr. Len Webber (Calgary Confederation, CPC): Thank you, Madame Chair; and thank you to our witnesses who are here today.

I will start my questioning with Mr. Dompierre and Ms. Gomez of the Auditor General's department.

First, why did you choose to do an audit on the Canada Border Services Agency and the Correctional Service of Canada; why those two organizations?

Mr. Martin Dompierre: As we conducted this audit, we looked at past survey work that has been done in the public service. As indicated in the report, since 2008, questions around harassment, discrimination and workplace violence have been included.

Also, based on reports that were produced by the Privy Council Office, the reports stressed the importance of creating a workplace free of harassment, discrimination and workplace violence.

We had also seen events happening in the news related specifically to one organization in particular—in this case, in 2016 and 2017, about an allegation at Correctional Service of Canada.

Basically, those were the main reasons we initiated our work around the Canada Border Services Agency and the Correctional Service of Canada.

Mr. Len Webber: You mentioned in your audit report, in section 1.13, that the CBSA and the CSC knew that their workplaces had problems with harassment, discrimination and violence. Both undertook some activities to address these problems, and it's apparent here today from their testimony that they obviously have made an effort to address some of these problems. However, in your report you mentioned that neither had a strategy based on risk to address these issues, and also that there were no performance measurement frameworks to help the organization measure and report on progress toward reducing harassment, discrimination and workplace violence.

What organizations, then, would you recommend that the CBSA and the CSC look to as a model to follow? Have you done audits with other departments, agencies or Crown corporations in order to

find a model that you would recommend that the CBSA and the CSC look at?

Mr. Martin Dompierre: We did not look at other organizations in the context of this audit.

As you said, we focused mainly on these two organizations. As you specified, we did not see a comprehensive strategy put in place by either organization that would help them identify the risk, prioritize the objectives and measure results.

Unfortunately, we did not do any specific comparison with other organizations as part of this audit.

(1120)

Mr. Len Webber: Okay, so I guess then you really couldn't say what other department, agency or Crown corporation holds that gold standard for workplace harassment, discrimination and workplace violence policy and actually for implementing these policies, and following these workplace harassment, discrimination and workplace violence policies.

You can't really give a recommendation, then, obviously, because you haven't done any other audits than these two. Is that correct?

Mr. Martin Dompierre: That is correct. What I would say, just to conclude, is that as it is an obligation for all federal organizations to implement such measures, I believe there are definitely some good examples that could be identified in the public service, but unfortunately we have not looked at that during this audit.

Mr. Len Webber: Okay.

There were no audits in your department either, I would imagine, of the Office of the Auditor General.

Mr. Martin Dompierre: Not yet. There's not an audit in the OAG of that nature.

Mr. Len Webber: But it's a great environment in the Auditor General's office, I am sure.

Mr. Martin Dompierre: Yes, indeed.

Mr. Len Webber: In paragraph 1.15, Mr. Dompierre, you mentioned that you performed a file review of formal complaints with both the CBSA and the CSC. On the basis of that review, you "found that the organizations did not handle formal harassment, discrimination, and workplace violence complaints consistently. When employees filed complaints, the organizations did not always tell employees about informal mechanisms for resolving their complaints or assess the complaints before deciding whether to accept or dismiss them."

Of course, employees would not be happy with how their complaints were handled or with the outcomes in some cases. I know of some organizations where complaints do drag on and remain as ongoing files for a long time.

How long does it take, on average, for each of these organizations, the CBSA and CSC, to open, investigate and conclude such complaints? Mr. Martin Dompierre: It's very difficult to determine the exact sort of timeline for a specific complaint. As you saw in the report, there are numerous ways someone could file a complaint. It could go from a harassment, a grievance or a workplace violence complaint. As we did the audit, it was difficult for the OAG to compare cases. Each case was very unique. If we want to make sure that natural justice takes place and fairness procedures also take place, we find it is difficult to say it should take a year, it should take six months.

I think the example I can give is that in some situations a complainant could be on a leave of absence. In that case, the investigation would not be started as quickly as desired. It is somewhat challenging to identify specific timelines around such complaints. That's why in the report we were not in a position to make any observations on those.

The Chair: Thank you very much.

We will go on to Ms. Yip.

Ms. Jean Yip (Scarborough—Agincourt, Lib.): Good morning. Welcome back to the committee. I wish a belated happy new year to you all.

Sadly, harassment and discrimination in the workplace still occur. I'm thankful that we're having this discussion this morning. Every Canadian deserves to feel safe at work. They shouldn't feel afraid to come to work because of mistreatment by their co-workers or managers. I hope there will be some definite improvements.

My first question is in regard to the survey results on harassment questions between 2005 and 2017. In both instances, the CSC and CBSA have almost doubled the percentages. I'm just wondering why that is for victims of harassment on the job as well as by coworkers, and for victims of harassment by individuals with authority over them.

Why does this pattern continue? Is it because of the nature of the work?

Please go ahead, Ms. Kelly or Mr. Ossowski.

Ms. Anne Kelly: Maybe I can start.

There's no question that correctional work is very challenging. Certainly our front-line staff are exposed to traumatic events. Obviously, they sometimes respond to situations such as overdoses, self-harming behaviour, potential suicide attempts. It's really difficult.

In terms of our results on the public service employee survey, we actually saw in the 2019 results that there's been a 6% decrease in respondents indicating that they have been victims of harassment. There's also been an increase in the percentage of those who are satisfied with the quality of supervision as well as an increase in those who are satisfied with how interpersonal issues are resolved.

We're seeing some positive results with the initiatives that we've put in place, but we understand that certainly there is more work to do. I agree with you—employees need to feel valued. I've been with the Correctional Service for 37 years. I love my job. I love coming to work. This is what I want for every employee.

The other statistic I'll mention is that in the public service employee survey we found that 84% of our staff actually are proud of the work they do, which is significant.

• (1125)

Ms. Jean Yip: Mr. Ossowski, you acknowledged that systemic racism, intolerance and discrimination exist. Can you share with us any strategies that address the concerns of women and people of colour?

Mr. John Ossowski: Absolutely, and as a follow-on to what my colleague was just saying and the first part of your question, I think it comes down to understanding the culture of the organization. Certainly law enforcement agencies and the cultures we have have been highlighted over the last few years, but I think we're only now getting to the point where we have the tools and the frame to talk about them and ask ourselves if this is what we really want.

No, everybody would argue, that's not the case. If we're not happy with it, then let's do something about it. I'm super proud of the work that we've done here. For example, our visible minorities advisory committee, which is a grassroots committee that formed itself, is providing me with advice. They certainly provided me with advice in the summer after the George Floyd incident about putting out communications and support to our Black employees.

More broadly, in terms of the conversations we need to have to understand the culture of the organization and what we're prepared to do about it, we're making huge efforts. I think a critical success factor for us has been that we have a full-time culture team as part of the CBSA transformation office that is working with a very dispersed organization. I have over 100 ports of entry across the land and people working abroad in 40 countries, so reaching out, having those conversations, listening to employees and essentially pulling the bandage off the culture and exposing it and talking about it.... People are starting to build trust, and I think that's reflected in some of the survey results we've seen, which are starting to show some positive direction. I want to be clear, culture change takes time and it's going to require persistent efforts, and we're absolutely committed to those efforts.

Ms. Jean Yip: Thank you.

Ms. Kelly, do you have any further comments from your organization in regards to this issue?

• (1130)

Ms. Anne Kelly: Yes, in our organization, we're looking at a CSC anti-racism framework and actions. We've already developed it; it has a vision statement and purpose; it has guiding principles; it's a three-pronged approach. We're focusing on our staff, our offenders, but also our stakeholders. For example, I have a national ethnocultural advisory committee as my colleague said, that also advises me on certain issues. I have a national indigenous advisory committee that advises me on indigenous issues. In the Atlantic region, we've worked with Robert Wright, a renowned expert in Black cultural competence, and he's developed training for parole officers.

Yes, we're doing a lot.

The Chair: Thank you so much, Ms. Kelly. I'm sorry to have to cut you off; we are over time.

I will now move to Mr. Blanchette-Joncas for six minutes.

[Translation]

Mr. Maxime Blanchette-Joncas (Rimouski-Neigette—Témiscouata—Les Basques, BQ): Thank you, Madam Chair.

I would like to begin by thanking all the witnesses for being here today.

My first question is for Mr. Dompierre.

I found the conclusions of your office's audit report rather devastating. Let's look at exhibits 1.1 and 1.2 on harassment and the concerns of Correctional Service Canada and Canada Border Services Agency employees. According to the survey you mentioned, three out of every four employees considered that they had serious or significant concerns about organizational culture. Three out of four is appalling.

We are well aware of the process, Mr. Dompierre, which dictates your actions and your impartiality as an officer of Parliament in the exercise of your duties and in your choices of topics to be audited. This is all to your credit, and what members of Parliament and tax-payers expect of you. Taxpayers expect you to play a watchdog role with respect to their financial interests and the healthy management of public funds.

As for what follow-up action should be required further to your report on working relationships and the respect required at Correctional Service Canada and the Canada Border Services Agency, can you say without the slightest doubt that the corrective action planned, if taken, would really correct a situation that I find highly disturbing?

Mr. Martin Dompierre: Thank you very much for your question.

As you mentioned, for the report, we surveyed each of these organizations in order to discover people's opinions about respect in the workplace. We made recommendations about this, and the Canada Border Services Agency and Correctional Service Canada Submitted their action plans to us, which explain the detailed measures they will be taking to implement our recommendations.

We have not yet studied these specific measures yet. We find the action plans submitted to be reasonable. We may, in the near future, have an opportunity to do further audit work to determine whether the recommendations that we made have been implemented.

Mr. Maxime Blanchette-Joncas: Thank you, Mr. Dompierre.

In point 3 of your opening comments, you pointed out that issues that are not reported cannot be resolved and may affect employees' health. However, in point 1.33 of your report, we find the following:

We found that in the harassment and workplace violence complaints that we reviewed, once employees made complaints, both organizations did not always tell employees that they could use informal processes.

That's almost 1 of 4 employees. Does that make sense?

If the organizations don't inform employees of informal processes, that's not going to help them make a complaint or raise any problems with respect to the two organizations.

Mr. Martin Dompierre: Thank you for your question.

When we conducted the survey we also found, if you recall, that people feared reprisal if they made complaints of workplace harassment, discrimination or violence.

In Exhibit 1.2, which you mentioned, this was a mechanism provided by the Treasury Board policy that gave complainants the right to use an informal process to deal with the problem at issue. Clearly, if people are not offered this possibility, it will certainly undermine the credibility of the process. People will be less certain that their complaint will be treated consistently within the process.

So it's all about how complaints are managed, and how people are made aware of the various forms of recourse to which they are entitled in the complaint process.

(1135)

Mr. Maxime Blanchette-Joncas: After all, we're talking about key organizations in terms of national safety, as part of this portfolio, under the Minister of Public Safety. I believe that a harmonious working climate is absolutely essential to prevent employees from becoming frustrated, which could also jeopardize their own safety.

Based on your analyses, do you feel confident that things are going to improve?

To what extent are you really convinced that things are really going to change?

Mr. Martin Dompierre: In our audit, we made recommendations concerning the importance of processing complaints consistently. Both organizations accepted these recommendations. We also recommended to them that complaints should be fully processed and evaluated.

This also requires documentation to support the decision to dismiss or accept a complaint. We made a recommendation about this as well. As I was saying earlier, both organizations agreed to implement the measures required to correct the situation.

Mr. Maxime Blanchette-Joncas: Thank you, Mr. Dompierre.

I now have a question for Mr. Ossowski.

Good morning, Mr. Ossowski. The conclusions of the report prepared by the Auditor General's office were not exactly flattering to your organization. Mr. Dompierre referred earlier to stress caused by the current pandemic, which could have a personal impact on people and lead to regrettable or even reprehensible action by officials in certain organizations.

Everyone is on edge, for reasons outside of our control, and that is understandable. But we need to remain calm. In my view, your organization plays a key role in assuring the safety of all our fellow citizens and the health of all our communities, particularly at this time, if you see what I mean.

In light of the conclusions drawn by the Office of the Auditor General, and in particular given the key impact of the Border Services Agency on collective safety, can you assure the committee that everything can be sorted out without the need for major studies or strategy meetings?

Do you have the moral authority to tell everyone to get onside and work together?

[English]

The Chair: Thank you very much, Mr. Blanchette-Joncas. We have gone over time, so perhaps we can follow up with that question again during another round.

[Translation]

Mr. Maxime Blanchette-Joncas: Madam Chair, would it be possible to request an answer in writing? We would be grateful to the witness.

[English]

The Chair: Absolutely. We can request that we receive the answer in writing.

Thank you.

Mr. Green.

Mr. Matthew Green (Hamilton Centre, NDP): I want to begin, Madam Chair, by saying that I'm really grateful to this committee for the very thoughtful questions. If we would like to receive an answer, I'm happy to allow that to happen here in my time. It was a very thoughtful question.

The Chair: Thank you very much, Mr. Green. That's very generous of you.

Mr. Ossowski, please go ahead.

Mr. John Ossowski: Certainly.

Let's deal with it in a little bit of sequence. Absolutely, we take these results seriously. To that effect, we're actually doing our own internal audit on how we're progressing in 2021-22. I would say that, as I mentioned in my opening remarks, we certainly understand the importance of informal ways to deal with this, and we've actually had over 80 informal conflict management information sessions delivered to employees so that they understand the avenues that are available to them.

I'd also like to correct a little bit of a misperception, too. When we're talking about harassment and discrimination, people think that it's always management to employees. In fact, the majority of these cases are employee to employee. I think it's really important. This is not managers bearing down on their staff. This is something within all levels. It's up and down. It's sideways.

As for the point about whether I have the moral authority to make this all better, that's an interesting question because I actually would say that it is the collective responsibility of everyone in the organization to make improvements. If you see something that's not right, you have to act. That's what I'm trying to impress upon the organization. Don't sweep things under the carpet. If there's something that's not right—and everybody can understand the basics of what's right and wrong in these types of subjects that we're talking about-you have an obligation to act. That's what we're trying to talk about. The culture of the organization has been to sweep things under the carpet, and that's the part that we're changing. It's about speaking up and doing something about it with proper processes and training, and choosing the right people so that they can actually act appropriately and stop these things from festering to the point where they blow up into a giant problem that makes it much harder for everybody to deal with.

● (1140)

Mr. Matthew Green: Okay. I think that's actually a really good segue, and I'd like to continue with you, sir. You talked about how often this is an instance or a culture between employees and not necessarily something that's coming down from management. However, it's fairly clear in this report that there are fears of reprisals. In your opinion, with the culture of reprisal, with the culture of sweeping things under the rug, would that still be at the staff level or would that not, in fact, be led by the culture and the direction of management?

Mr. John Ossowski: I think that management has to pay attention to what's going on. As I said, where there's smoke, there's fire often. If they see something going on, then they have to insert themselves into that conversation or whatever's happened and either try to solve it informally.... However, to let it get to the point where it's a formal complaint that has to be put into place, quite frankly, that's a failure. I think that the more that you understand what's happening with your teams and nip things in the bud, the better off we're all going to be.

That means training for managers. That means soft skills training. That means—

Mr. Matthew Green: If I could interject, in 2018, senior management spoke with staff across the country to understand the concerns, and in addition, in the summer of 2018, you approved the development of a strategy. It wasn't in place at the end of the audit period. Could you explain why the respectful workplace strategy, approved in July 2018, was not in place?

Mr. John Ossowski: Yes, I can.

What we started with was something very basic, which was a listening tour. Soon after my arrival, having worked in other organizations where I really believe that understanding the culture was a critical element to making any kind of change, and not getting the kind of feedback from the surveys that had been done, with respect, by the AG or even the PSES.... It wasn't helping us understand the issue. We went around the country and held dozens and dozens of sessions with employees in very Chatham House Rule kinds of ways and said, "Okay, what's going on?"

That did two things. First of all, it gave us better insight into what was going on, and second, it started to build trust that we're listening, that we're going to do something and that we're taking it seriously. We're just starting to see the benefits of that. We're doing little pulse-check surveys now, and especially to the previous member's question—

Mr. Matthew Green: What were some of your takeaways? I'll preface this to say that I'm always alarmed when I hear that the visible minorities within your organization, the folks who are providing advisory capacities to you, are formed by themselves. That tells me that they saw a challenge; they formed an advisory committee. What are some of your takeaways from this type of advisory function?

Mr. John Ossowski: They didn't quite form by themselves; a champion was put in place. That champion brought them into place, but absolutely, there was resounding support for something like this. I think it's about the shift of tone.

Mr. Matthew Green: If I could, specifically, sir, what were your takeaways? What have you learned from the advisory functions of groups that are organizing to help improve the culture in the workplace?

Mr. John Ossowski: That we need to speak openly and honestly about what's going on.

Mr. Matthew Green: Okay. It does appear that I have about 30 seconds left, so I'll reserve the remainder of my questions and comments in a more succinct way to our friends from Corrections at the appropriate time, Madam Chair.

The Chair: Thank you so much, Mr. Green.

I will move to our second round of questioning. It's a five-minute round, starting with Mr. Lawrence.

Mr. Philip Lawrence (Northumberland—Peterborough South, CPC): Thank you very much.

I thank my colleagues for their learned questions so far. I've certainly benefited from that.

I would also like to thank our witnesses for the progress they have made and also recognizing that through the pandemic I'm sure they've both had some difficult times, especially Mr. Ossowski working through the borders. I'm sure you're working hard to keep all Canadians safe, so I appreciate that.

That being said, I want to walk through one of the key things, the vetting process, that I think is successful in making sure that we have a workplace that is relatively....

To both the CBSA and also to Corrections, what is your process in making sure that bad actors or bad apples, the people who are perhaps prone to these types of behaviours, do not get into the CB-SA or Corrections?

• (1145)

Ms. Anne Kelly: I can start.

Again, it's very stressful work for us in Corrections, and certainly we've had our challenges during COVID, as well, to keep everyone safe.

In our recruitment, for example, there is a screening process for our correctional officers. Tests are administered, for example, the situational judgment tests and others to make sure we hire the right people. Then they go through a rigorous training program.

Certainly as the commissioner, when we have what we call our correctional officer graduation programs, as much as possible I attend them and I speak with them about the fact that they're peace officers, about respect and ethics and how important they are, and that they serve as role models to the offenders. We definitely want to ensure we hire the best officers we can because we have to do important work with a challenging population, and they absolutely have to be role models to them.

Mr. Philip Lawrence: I'll move over to you, Mr. Ossowski.

Mr. John Ossowski: Very similarly, we spent a lot of time up front screening applicants, certainly for the front-line positions, but for managers as well. We're very big on something called character-based leadership, which comes out of the Ivey Business School at Western University, which is really about the exercise of judgment. We actually assess people. We recruit people. There's a whole interview process around it to make sure at the very beginning that we're getting the people who have the right comportment, if you will, for the work.

Secondly, once they are here it's about the training program. There's a very robust training program for front-line officers that takes close to 20 weeks to complete. Much of it is on campus in our own training facility.

For other training, in terms of creating a respectful workplace, values and ethics, disclosures of wrongdoing, mental health awareness, diversity and race relationships, we've put all of these programs in place and we have very high completion rates. All of them are around 90% or more completion rates so far.

We keep promoting these courses and offering that support to people, so that they understand this is the workplace environment we are in now and we're not dwelling on the past. We are moving forward with deliberate action.

Mr. Philip Lawrence: Thank you.

One of the things you have touched upon and Mr. Green also touched upon, is that it's so critical that people speak up.

One of the things I would challenge you on, Mr. Ossowski, with all due respect, is you said that one of the positive signs was that the number of reports of harassment actually declined by 3%. How do you know that actually means there are fewer cases of complaints as opposed to, as it shows in the report, people being fearful of reprisals?

We have really high numbers in both departments of 20% or 30%. How are you validating that the actual numbers of complaints or the actual violations to your policies are declining, as opposed to just the complaints?

The Chair: Give a very short answer, Mr. Ossowski.

Mr. John Ossowski: You have to look at the whole picture in terms of the informal activities that are happening, as well as the formal. That gives you sort of the spectrum, for example, of what's going on. The sessions that were happening with my dedicated culture team are continuous engagement, so we've having a fairly good sense—even with our pulse surveys we are doing—of what the tone of the conversation and what the culture of the organization is.

You have to look at the entire spectrum of not just data, but subjective information that we're hearing from staff. People write me emails—

The Chair: Thank you very much. I appreciate that.

We will now move on to Mr. Sorbara, for five minutes.

Mr. Francesco Sorbara (Vaughan—Woodbridge, Lib.): Thank you, Chair.

Good morning, everyone.

Obviously, as was stated earlier on Bell Let's Talk today, it's not lost upon me the discussion we're having on the environment that one finds oneself in at the workplace. That environment extends not only to the public sector, but to the private sector across our country. Every Canadian needs to know they can go to work every day—when they leave their families—and that they are free of harassment, free of discrimination and free of any nonsense, if I can use that term.

My first question is for the wonderful folks at the Auditor General's office. I'm looking at page 14 of the report. As a data person and a finance guy, I like to look at numbers, which tend to tell a story. They are sometimes different stories for different people, but nonetheless they tend to tell a story.

In terms of robustness, when I took econometrics in graduate school some 25 years ago, we always talked about the robustness of the data sample. I see that nearly 16,000 employees of the CBSA were asked to participate in the survey and the response rate was 38%. On the Correctional Service of Canada side with the survey of 19,000 employees, the response rate was 28%.

How do we feel about that response rate in terms of the robustness of what comes out afterwards?

(1150)

Mr. Martin Dompierre: As you indicated, as we conducted the audit we followed a sort of sound methodology to conduct a survey. We have consulted our experts within the OAG in terms of the sampling approach and methodology around that. We also ensured that these percentages that you referred to were appropriate and we could use them to make the survey results.

We were satisfied with these percentages that we have come to.

Mr. Francesco Sorbara: When I think of the CBSA and CSC, these are organizations that have a lot of front-facing individuals who deal with the Canadian public and also people coming into this country, Canadians and non-Canadians. Obviously, I would think that many of these positions that these individuals occupy are very stressful positions. We always want to create an environment that is supportive to these individuals. These are my thoughts when reading over the report and the actions thereof.

Now I'd like to turn first to CBSA, then CSC. How do we improve these response rates, so people feel comfortable filling out these applications or answering these questions that are posed to the employees?

Mr. John Ossowski: I would just say that we're currently doing another round. The public service employee survey is happening right now and is almost complete. We're already seeing a higher participation rate than we have in the past, which I take as a good sign. We'll probably break 50%, which for us, historically, is a very good number.

I would just say, anecdotally, that any of the negative responses, whatever the participation rate, are something we have to pay attention to. The deliberate actions I have talked about, regardless of the statistical significance of it, are something we will continue to pursue.

Ms. Anne Kelly: For us, it's all about engagement. On our public service employee survey for 2019, I believe we were the only federal department that increased its participation. We ended up at 48%, which for CSC was a step in the right direction.

For the 2020 public service employee survey, we've set our objective very high. A bit of competition is going on. We're hoping, like my colleague, to exceed a 50% response rate.

I've sent countless messages to the staff. My deputy commissioners in each region are also doing the same thing. This week, all the staff in the regions are invited by each of the regional deputy commissioners. Half an hour is scheduled in their calender. They are going to be asked to complete the survey if they haven't already done so.

The Chair: Thank you.

We will move to our next round of questioning, starting with Mr. Blanchette-Joncas.

[Translation]

Mr. Maxime Blanchette-Joncas: Thank you, Madam Chair.

I have a question for Mr. Dompierre.

As you put it so well in your opening remarks, the first step in getting a complaint dealt with is to make the complaint. You also mentioned that problems with the initial assessment could lead to inconsistency in the decision-making process of dealing with complaints. I want to mention the numbers again, because they are rather alarming: at both the Canada Border Services Agency and Correctional Service Canada, two out of four employees had problems with respect to decisions made in processing complaints about harassment.

The figures for workplace violence complaints are also alarming. More than three out of four employees filed complaints. There's a real problem with the decision-making and complaint handling processes. You also mentioned that this could "...result in employee perception of bias and a loss of confidence in the process."

I am really wondering how employees can feel sufficiently confident to make a complaint when the decision-making process is undermined from the outset.

• (1155)

Mr. Martin Dompierre: I'm not sure I understand your question, Mr. Blanchette-Joncas.

Mr. Maxime Blanchette-Joncas: What needs to be changed to give people more confidence in the decision-making process for complaints? As you say in your report, at point 1.36:

It may also result in employee perception of bias and a loss of confidence in the process...

But then in your remarks you said that issues that are not reported cannot be resolved.

Mr. Martin Dompierre: Thank you for that.

If a complaint is to be considered and dealt with appropriately, an initial assessment is required. People need to know that if they file a complaint for investigation, it will be processed properly, given due consideration and correctly assessed.

In the example you gave, the investigators would be required to examine the complaint and determine whether it is consistent with the definition of harassment, for example. After that, the investigators need to document these factors to demonstrate that they have made the right decisions. When we examined the files as part of our work, they did not contain this information.

To return to what you were saying, the complaints have to be processed and given proper consideration if people are to trust the system and file complaints without fear of reprisal. There complaints have to be processed properly.

[English]

The Chair: Thank you very much.

We will now move to Mr. Green.

Mr. Matthew Green: Thank you.

In the opening remarks of my friend Mr. Webber, he zeroed in on these departments that were picked but other departments weren't. I think this is an important step forward for us to perhaps look at where else we might want to look, including of course Parliament Hill.

Mr. Dompierre, as a part of your audit you asked CBSA and CSC employees to respond to a survey on three themes: lack of civility and respect, the organizational culture, and reporting harassment without fear of reprisal. You noted that employees in both organizations had serous concerns about these points. Did you note any significant differences in responses among men and women and racialized employees? If yes, what were they?

Mr. Martin Dompierre: We did not specifically disaggregate the data to demonstrate the comparison you just made. We got the information only as it was presented in the report. We did not specifically analyze that information—male-female, for example, or in other ways.

Mr. Matthew Green: Is it possible given the data, or is it possible as a follow-up?

Mr. Martin Dompierre: It could be possible for the future in terms of how we would conduct maybe future audit work—

Mr. Matthew Green: Does the mandate of your office include a gender-based analysis plus mandate?

Mr. Martin Dompierre: Definitely, we can go and look at gender-plus elements. We have no restriction in that area. This is even something that we will be pursuing more in the future and adding as part of any audits that we have under way to apply that specific lens.

Mr. Matthew Green: How far in the future? Is this something you're committing to undertaking immediately? We're on the heels now of a public and pretty scathing report on the Governor General. We're hearing reports from other boards and agencies. What commitment can we have from you, sir, that you will include genderbased analysis plus, including critical components around anti-Black racism, the plus side of the GBA plus, to ensure that we have clear data on what's happening at the ground level for employees?

I would just add that we are also under a class action lawsuit from Black employees against the federal government currently—like, right now.

(1200)

Mr. Martin Dompierre: This is definitely something that has been put on my radar as assistant auditor general to ensure that as we conduct our performance audit, we consider gender-based plus in the work we do in terms of specific criteria, and to ensure that as we look at some of the data, we properly disaggregate the data to see these differences and these challenges by these vulnerable populations. This is definitely something that will be considered for the future.

Mr. Matthew Green: Thank you.

The Chair: Thank you very much, Mr. Green.

Mr. Webber.

Mr. Len Webber: Thank you, Madam Chair.

Mr. Ossowski and Ms. Kelly, as you are both very aware, many people working for organizations historically say that they don't come forward because they are not believed. They really never get a resolution that they expect, so it's just easier not to rock the boat.

I'm interested in knowing what percentage of complaints in your organizations are determined as legitimate complaints. Are most determined legitimate, or are they dismissed? If I'm reading correctly exhibit 1.3 of the audit report, the vast majority of complaints are rejected, and many early in the process, too. Is that correct? Is that occurring in your organizations?

Mr. John Ossowski: I can start.

First, I think it's important to understand the process. Initially when a complaint happens, there's an acknowledgement, obviously. The first thing that managers consider is whether there needs to be a separation of parties. Then there's an analysis and a decision point about whether or not it meets the definition. If it does not meet the definition, then it goes to an informal process to resolve.

In our case, of the 64 cases in the last two years, 7% were deemed to have been founded. That's at the final end of it. That's when the restoration process would begin.

Mr. Len Webber: That's interesting: 7%.

Ms. Kelly.

Ms. Anne Kelly: For us, it would be around the same thing that my colleague from the CBSA just said. It's the same process. In terms of total complaints, in 2019-20, for example, we had 139 complaints, and four were founded.

Mr. Len Webber: Four of the 139 complaints were founded as legitimate complaints.

Ms. Anne Kelly: Many are still ongoing. Mr. Len Webber: That's interesting.

Staying with you, Ms. Kelly, then, in paragraph 1.26 of the audit report, the CSC, over a two-year period between 2017 and 2018, completed 18 assessments of 148 of your organizational units, such as the institutions and parole offices and such. Of course, these assessments identify the risks to the safety, security and well-being of the employees in each of these units, in order to later develop a strategy in each unit to manage risks. By doing only 18 assessments out of 148 organizational units, that's just over 10% of the CSC's entire organization. Does this really show a deep organizational commitment to identifying risks to the employees?

From the report, my gut feeling tells me that this sort of looks like foot-dragging. I know that was back in 2017-18, and I'm sure things have improved since. Why were only 10% of CSC's organizational units assessed back then? Also, where are we now with the unit assessments? Have we assessed all your units?

● (1205)

Ms. Anne Kelly: No, they haven't all been assessed yet. However, we had started this initiative, which is the ethical risk assessment initiative. The goal is to conduct ethical risk assessment at each site to help us determine and better understand the most prevalent risks at each site and then inform mitigation strategies.

The work we did informed our workplace wellness and employee well-being strategy that we have now developed. As I said, it's comprehensive. It has pillars, it has guidelines, it has objectives and plans, and it has key performance and wellness indicators, because we want to monitor the progress. This is very important for us.

Mr. Len Webber: That's wonderful. Just as a timeline, Ms. Kelly, when do you think these assessments of all your units will be completed?

Ms. Anne Kelly: Unfortunately, because of the pandemic we obviously haven't been able to travel. Hopefully, soon we will be out of this, and we will resume our ethical risk assessment initiative. I'll be able to provide the committee with more concrete timelines when we know that we can resume our activities.

Mr. Len Webber: Thank you very much.

The Chair: We will now move on to Mr. Longfield for five minutes.

Mr. Lloyd Longfield (Guelph, Lib.): Thank you, Madam Chair.

Thanks to the witnesses and committee members. This is a tremendous discussion.

Mr. Green, you took my main question on gender-based analysis and the fact that when I looked at exhibit 1.1, I couldn't see how concerns around harassment and "reprisals, civility and respect" were being defined by types of people within the organization, and whether it's gender-based or racialized information.

Statistics Canada is now providing us information on poverty and on other social measures. Maybe that's a comment back to the Auditor General's office for Mr. Dompierre. Is anything in active discussions with the Auditor General's office?

Mr. Martin Dompierre: Definitely. That's something that we are considering, so rest assured that GBA+ and the disaggregation of data will be considered in future audit work.

Mr. Lloyd Longfield: That's super. Thank you.

Mr. Ossowski, you made a comment right at the tail end of one of your statements about reading emails. Our youngest daughter directed us towards a Netflix documentary called *The Social Dilemma*, which is about the impact of social media on polarization, hate and online harassment.

When I was managing organizations, I wondered about the impact of the outside world on our culture within the workplace. How much work is being done through your management teams in terms of the dilemma of looking at private information versus looking at information that could impact the workplace?

Mr. John Ossowski: If you're referring to looking at social media feeds that employees might be on, certainly as part of the recruitment process we have a look at that.

I recall a previous committee meeting here where Ms. May suggested that we needed to do more about people who are current employees. We are working with the Treasury Board Secretariat, as the employer, to see what more we could do to look at those social media feeds and proactively identify problematic employees.

Mr. Lloyd Longfield: That's great. That's also a topic that I know Heritage is looking at, not within the scope of the audit, but still an important factor, especially with everybody being more online now with COVID.

Ms. Kelly, I just performed a 360 review of my staff. I had it done through the House of Commons HR. It's a very valuable tool to have my staff be able to speak openly to an HR person, and that I can get an anonymous report back to say here are some areas of concern between staff members or between staff members and me as a manager.

Is this some type of tool that you're using within your organization?

(1210)

Ms. Anne Kelly: No, we're not using it as a common practice. However, it's certainly something I would be open to. I think that, again, it's always good to know what people are feeling and get the feedback. This is how you can improve an organization.

Definitely, however, we are having much more discussion around respect, as part of a respectful workplace campaign. It's divided by themes. We have themes like know where to draw the line, what is acceptable and what is not acceptable in an organization, and small gestures, big impacts. Small things can have a big impact on the organization. The theme is all about respect. What do you want to be? It highlights the good stories. Words matter and in each of our institutions and our parole offices we have the wall of respect where people can write kind gestures that others have done. It's been quite popular. We're doing a lot to—

Mr. Lloyd Longfield: Thank you.

Mr. Ossowski, how do you get the external review of you as a manager?

Mr. John Ossowski: Certainly there's 360 upward feedback, as well. There's also something called the "skip level meeting". You go past your immediate supervisor and have a chat with the person above the supervisor, so you don't have that filter necessarily in the way. We have all those tools in place.

Mr. Lloyd Longfield: That's good to hear.

Thank you very much.

The Chair: Thank you, Mr. Longfield.

We're now going to a six-minute round of questioning.

We will go to Mr. Lawrence.

Mr. Philip Lawrence: Thank you.

I'd like to start with you again, Mr. Ossowski, as it is Bell Let's Talk day.

Just say that any of your employees are watching and they're feeling harassed or discriminated against. What would you say to them and what would you have them do right here, right now?

Mr. John Ossowski: I would say, speak up. If you're not feeling well, let's talk about it. If it's something we can't help you with then there are resources we can point you to to help you. I think that's something where, throughout the pandemic, we've really doubled down on, keeping in touch with people because we're often working from home. I'm in the office most days myself, but I'm often working from home, and you have to double down on those efforts to reach out and check in on people and see how they're doing.

Mr. Philip Lawrence: Ms. Kelly, can I give you the same opportunity?

Ms. Anne Kelly: Thank you.

I'd say the same thing. Speak up and also, I think that sometimes there are bystanders. If people see misconduct, they also have a responsibility to speak up as well so we can address the problems in the organization and make it a safe and healthier workplace.

Mr. Philip Lawrence: This is an open question, including to the Auditor General.

I am not familiar with what the target range should be. I would assume perhaps zero—obviously that's where we'd all want to be—but maybe it's not realistic.

When we look at the survey numbers, what are the top organizations doing? To Mr. Ossowski and Ms. Kelly, what's your target for that survey? Do you want it to read 5% or 0% and when do you want to read that by?

Mr. John Ossowski: Absolutely the goal of zero would be great. I think that's a little unrealistic because you've got new employees who come into the workforce; it's their first workforce environment; they don't want to rock the boat so they follow along. The culture is so important. What is that culture they're coming into as a shiny new officer and how will they respond to it? Creating that right culture is the first effort.

I don't know that I'm looking at a numerical result—obviously I'd like zero—but I think that the culture piece and seeing how people respond to those changes and feel welcomed and supported is what I want to hear back from my staff.

• (1215)

Ms. Anne Kelly: It's the same with me. I'd like to see a zero.

Again, we're working really hard. One component is creating a safe space where people feel that they can speak up, that they are going to be listened to, that their issues are going to be taken seriously and are going to be looked at. The other thing is increasing the trust. I think we really need some trust between employees and managers, employees and senior managers. I think that's very important. That's why we're doing an audit of the CSC culture. That idea came to me when I read that in Ireland the police force embarked on an audit of the culture of their police force. It sounded really interesting. My audit team is looking at that for CSC.

Mr. Philip Lawrence: Once again, I'll go to both Ms. Kelly and Mr. Ossowski on this.

It's an axiom of business and of management that what gets measured gets improved. In your personal evaluations, is the number of harassment claims, the number of discrimination claims, included in your annual evaluations?

Ms. Anne Kelly: Maybe I can start.

Yes, it is. For example, in 2019-20, we had 50 fewer harassment complaints than the previous year. For discrimination—these are the ones before the Canadian Human Rights Tribunal—it's remained fairly consistent over the last three fiscal years. For workplace violence, it's been a steady decrease in the last three fiscal years. We went from 45 to 22. It's definitely something that we monitor

Mr. John Ossowski: It's the same with us. The net new has dropped from last year. It has gone from 66 to 35.

On the point that was raised about fear of reprisal, I would just say that if the numbers go up, then there's obviously a concern there that the informal mechanisms didn't work. At least we're dealing with them. I think having those actions in place to actually deal with them is what I'm more focused on than how the numbers might be fluctuating. Obviously, I want to see a trend line going down, but I'm more focused on a performance measure in terms of all of the parts of the process and how they are working.

Mr. Philip Lawrence: Thank you.

In the spirit of congeniality, I will concede my remaining time to the next speaker.

The Chair: Thank you very much. You had 30 seconds remaining.

We will move to Mr. Fergus for six minutes.

[Translation]

Mr. Greg Fergus (Hull-Aylmer, Lib.): Thank you, Madam

I would like to thank Mr. Lawrence For having given me his remaining 30 seconds. This means that I should be allowed six and a half minutes.

And thanks to my colleagues for having asked such incisive questions.

I am an MP, but I also have the privilege of being a member of the Parliamentary Black Caucus. Our witnesses will understand why I'll be asking questions about discrimination within their ranks.

My first comment is for the Office of the Auditor General. I think there is a consensus that when we carry out studies in future on these issues, everything possible should be done to disaggregate the data. It's very important to identify existing problems, such as those of concern to racialized women and women in groups affected by employment equity in the public service. In future, it will be very important to ask these questions beforehand and not simply react afterwards.

My question is for Mr. Ossowski and Ms. Kelly.

In response to a question—I no longer remember who asked it—you said that most cases of discrimination were between employees and did not necessarily involve management. However, the Auditor General's report concluded as follows:

...we found that ...the organizations had ordered restorative actions aimed only at the individuals involved. In other words, the restorative actions were not aimed at establishing or re-establishing a harmonious working relationship within the affected team, group, or unit. This is important because the behaviours leading to these complaints can have a long lasting and broad impact on relationships in the workplace.

I agree completely with this conclusion.

Do you think that it's important to have the context? It's not a dispute between two employees. When something happens, Treasury Board regulations need to be complied with and a broader intervention is required in the unit where the cases of discrimination have been occurring.

● (1220)

[English]

Mr. John Ossowski: Just to be clear, when I was referring to employee versus employee as the majority of the cases, I was referring to harassment cases. A full 53% of harassment complaints are employee versus employee. That's what I was referring to.

With respect to discrimination—

[Translation]

Mr. Greg Fergus: That's not quite the same thing. We need to pay attention to the current culture in a setting, and not only interactions between two people. If someone feels free to harass others or discriminate against them, it's because the culture allows it.

[English]

Mr. John Ossowski: I absolutely agree with you, and I would just say that when we look at the breakdown of the types of harassment, discrimination is probably one of the lowest factors. It's more like unfair treatment, humiliation, bullying and offensive remarks. Those all speak to the culture that we're trying to unpack and make more healthy. As I say, I'm taking off the band-aid, and we're going to talk about it.

I think it's really important that you understand from my perspective that no one's satisfied with this culture. I think that's the key about changing it. If we're not satisfied with it, then we have to take responsibility for it. It's our culture. It's not somebody else's survey results. These are our survey results. Nobody likes it? Okay, what are we going to do about it? That's the conversation that we have to have over and over again, in addition to the training and the tools so that people can have better soft skills and abilities to have those tough conversations and intervene in those situations. That's the collective responsibility that I spoke about. Absolutely, the culture is the key here, but culture's very hard to measure. It's hard to put a data point on it, and that's why I'm focusing on these conversations.

[Translation]

Mr. Greg Fergus: Thank you.

Ms. Kelly, in this report, there are some devastating and appalling conclusions.

I would like you and Mr. Ossowski to tell us whether, when you found these problems, you took action not only to discuss them with the employees, but to go over what had happened before and determine whether the complaints that had been filed deserved to be reviewed or reconsidered.

[English]

The Chair: I'm sorry, Mr. Fergus. We have run out of time. We are at six and a half minutes.

Perhaps we could have the witness follow up with a written response to your question.

[Translation]

Mr. Greg Fergus: I yield to you, Madam Chair. It's unfortunate, because I would have liked to have an answer to this question.

• (1225)

[English]

The Chair: I do understand that, and we did give you the time that was given to you by one of your colleagues. Perhaps you will have the opportunity to follow up in another round or we could request that answer in writing.

[Translation]

Mr. Greg Fergus: You're on mute, Madam Chair.

[English]

The Chair: Thank you.

We will now move on to Mr. Blanchette-Joncas, for six minutes. [*Translation*]

Mr. Maxime Blanchette-Joncas: Thank you, Madam Chair.

My question is for Ms. Kelly.

Good morning, Ms. Kelly. Thank you for being here today.

In your opening address, you said that culture change does not happen overnight. I fully agree with you.

However, in 2005, 32% of Correctional Service Canada employees said that they had already been subject to harassment from superiors over the two previous years. At the time, this was nearly twice as high as the average for the public service, which stood at 17%.

According to the data we now have, things are still rather troubling, indeed devastating. At Correctional Service Canada, according to the Auditor General's report, almost three out of four employees had serious concerns about the organizational culture. Half were also afraid of reprisal if they were to file a complaint when an employee was a victim of harassment, discrimination or violence from another employee or a manager.

Ms. Kelly, This organizational culture appears to have spread in several respects in recent years. I am of course referring to the 2016 incident, in respect of which the Office of the Public Sector Integrity Commissioner of Canada launched an investigation into the behaviour of Ms. Brigitte de Blois, the director of the Offender Re-

dress Division between 2010 and 2015. This rather scathing report said that there had been a climate of terror there for years. At the time the facts were reported in February 2017, the Correctional Service Canada Deputy Commissioner, Mr. Motiuk, was investigated separately because evidence had been presented. However, no action had been taken with respect to the information alleged against Ms. de Blois. At the time, you were in an acting position. Disciplinary measures were afterwards taken against Ms. de Blois and Mr. Motiuk.

Today, my question is very simple. I'm trying to understand the situation, which has persisted for several years. The facts are shocking. Why is harassment still considered an occupational hazard at Correctional Service Canada?

Ms. Anne Kelly: We are, of course, working hard on this issue.

As I mentioned, in 2019 and 2020, there was a decrease in the number of harassment complaints. It's something we discuss on a regular basis.

To address fear of reprisal, we set up a whistleblowing site and a generic email people could use to tell us about their worries and concerns. We also included tough language in our performance assessments for all supervisors, managers and senior managers. As for civility and respect, we launched an annual campaign to promote a respectful workplace. We are also preparing an annual report on the working climate, which includes a database to track whether we are making progress over the years.

We are working extremely hard on the culture. We now have an annual strategy that is truly exhaustive. We will also be checking on the culture at Correctional Service Canada. Many initiatives have been launched.

Mr. Maxime Blanchette-Joncas: Thank you, Ms. Kelly.

I'm going to be more specific. Organizational culture is top down. This means that senior managers motivate people in the organization.

At the time, when we had evidence of negligence and inaction in the behaviour of Ms. de Blois and Mr. Motiuk, it had been impossible to obtain details about sanctions. They kept their respective jobs as director and deputy commissioner.

They encouraged a reign of terror. This kind of organizational climate starts at the top and does not promote change.

Can you confirm that there are no problems of this kind at the moment in senior management at correctional service Canada?

From 2010 to 2015, a five-year period, we were able to observe Ms. de Blois' inappropriate behaviour.

● (1230)

Ms. Anne Kelly: I can confirm it.

In connection with the case that you have mentioned, as the Commissioner, I myself met all of the employees in that division. I spoke to them and they told me how they felt about it.

It's something we talk about a lot in the organization. It's an item on every agenda. My senior managers and my executive committee know what I expect of them. I can confirm that they are taking the required action when problems are raised.

Mr. Maxime Blanchette-Joncas: Ms. Kelly, With respect to required action, was Ms. de Blois given any training in organizational culture? Were there any changes?

We know that she was sanctioned for her behaviour. However, people are afterwards required to take training to acquire a variety of skills to ensure that the organization's culture remains favourable and positive.

[English]

The Chair: You have time for a very short answer, Ms. Kelly.

[Translation]

Ms. Anne Kelly: We have in fact introduced compulsory courses to promote a healthy environment and to prevent workplace violence.

[English]

The Chair: Thank you so much.

We will now go to Mr. Green for six minutes.

Mr. Matthew Green: Picking up on MP Blanchette-Joncas and bringing back MP Fergus's question, my question, through you, Chair, to Commissioner Kelly is this: Are you opening up the ability for past complainants to pursue, in a more healthy environment, a more fulsome complaints process, or is there a statute of limitations that is going to say that what's in the past is in the past?

Ms. Anne Kelly: We have had people come forward. Obviously, we've reassessed the complaints. Again, there's lots of discussion going on in the organization.

One of the questions was around restorative actions. I think Mr. Fergus was talking about that. That's very important. Whenever there's a conflict, whether it's between employees or between the employee and the manager, it impacts the whole work area. Once lines are drawn in the sand, it becomes really messy, as far as I'm concerned.

We use the office of conflict resolution very quickly to work with the impacted area. We do workplace surveys. We have facilitators to work with the area. We have mandated that senior management meet with the staff, because we want to restore the whole workplace. It's not just the individuals.

Mr. Matthew Green: I would agree. In fact, I wish we had that same outlook in our treatment of inmates and incarcerated people in this legal system. The results of this report demonstrate a deeply concerning workplace culture that does not adequately address harassment and discrimination that are committed between employ-

Since violence between employees has not been addressed, what frameworks are put in place to address and prevent harassment and discrimination from employees towards people who are incarcerated?

Ms. Anne Kelly: As I say often—I say it in graduation ceremonies—there's no greater responsibility than having the care and custody of other human beings. That's what they are—human beings.

I repeatedly say to all staff, and I have town halls with the staff, that they have to be role models. It's a challenging population. They are in our institutions because, obviously, they committed crimes. Many of them are impulsive. Many have mental health issues. As people who work with this population, we absolutely have to be role models. This is something I stress repeatedly with my regional deputy commissioners as well.

I believe that although we're working on the culture, it's not just for staff. It's not only about how we deal with staff with staff or staff with managers; it's also staff with offenders.

• (1235)

Mr. Matthew Green: I want to acknowledge that 37 years is an incredible service to the country. Certainly the job that your members have to provide as a public service to communities is a very complex one that requires a tremendous amount of skills, both hard and soft.

But given your time in the corporation and your clear success in rising to a commissioner, when the previous speaker talked about the fact that this hadn't been flagged as a corporate risk, can we assume that if harassment had been included as a corporate risk 10 years earlier, some of the risk mitigation measures would have been already taken, and some of these incidents of harassment would not have occurred?

Ms. Anne Kelly: I'm not sure whether or not they would have occurred, but definitely it's something that we're focusing on. Harassment, discrimination, systemic racism, workplace violence, these are all things that there's zero tolerance for—

Mr. Matthew Green: Commissioner Kelly, I have to share with you that I am challenged in the language of public service around acknowledging these systemic issues, but not necessarily having accountability.

It's alarming for me that if we can't make that assumption that flagging them as a corporate risk and taking action would have mitigated them, then what would give us the assurance from this audit, moving forward, that the steps that you're going to take would have an impact on changing the culture in a future tense?

Ms. Anne Kelly: It's a corporate priority, so it's definitely flagged and it's something that we are working on, absolutely.

Mr. Matthew Green: In your opinion, why weren't they identified and included in CSC's corporate risk documents earlier? This is the basic question. Then I think the assumption is that had they been included, based on what you've just described, we would have been in a better place, and yet that wasn't your response.

Ms. Anne Kelly: Included in our corporate risk priorities?

Mr. Matthew Green: Correct.
Ms. Anne Kelly: Okay....

Mr. Matthew Green: Are you not understanding the question?

I'll be clear that if the public service employee survey between 2017 and 2018 had not formally stated in its corporate risk documents that there had been a serious issue of harassment, that leads me to say that you only addressed it after people got caught, and that's a problem.

The Chair: Thank you very much, Mr. Green.

I recognize that wasn't a question but an observation, and your time is up.

We will now move to the next round of questioning for five minutes.

Mr. Webber.

Mr. Len Webber: I'm going to rely on some questions from the Library of Parliament to ask a question.

According to the Auditor General, actions taken to restore harmonious working relationships after an investigation into a harassment complaint must focus not only on the people directly involved but also the team as a whole.

To both the CBSA and the CSC, how will you ensure that restorative measures include the whole team and not only the people affected by the complaint?

I apologize if this was asked before. I didn't realize I was up again.

Ms. Kelly.

Ms. Anne Kelly: Okay, and I think I just spoke to that in terms of

Mr. Len Webber: Okay, I apologize.

Ms. Anne Kelly: Yes, there are restorative actions, but I'll just repeat that for us it's very important that although the conflict may be between individuals, it normally has an impact on the whole area. This is why our office of conflict resolution immediately gets involved to work with the impacted area.

We look at workplace surveys to see how people are doing and, again, senior management meets with the staff just to ensure that people can raise any concerns, preoccupations that they have, but our goal is always to restore the whole workplace area.

• (1240)

Mr. Len Webber: Also, Ms. Kelly, and this is not part of the audit, but with the pandemic this past year, I'm sure the stress levels have significantly increased.

I know they have with Correctional Services and such, and I would imagine that you probably are overloaded with issues with staff and with your clients who are in your facilities.

Can you talk a bit about how you are addressing these issues, which I'm sure escalated immensely?

Ms. Anne Kelly: Yes. During wave one, we had 360 offenders who tested positive and we had two deaths. During wave two now, we have only 15 active cases at this point. In terms of our staff, we have 511 who have tested positive, but 94% have been resolved. Definitely it's been difficult.

I want to acknowledge the work of all staff, especially our front-line correctional officers. Our business is 24-7, 365 days a year, and they do fantastic work. We've really been working hand in hand, and I applaud their work.

The other thing is that it has been difficult because when we have positive cases of COVID in our institutions, we need to restrict movement.

However, I have to say that I have received more letters from offenders than ever, thanking the organization for keeping them safe. I correspond with the staff and with the offenders weekly, telling them exactly what's happening, so everybody is informed of the sitnation

Mr. Len Webber: I know it's not part of the audit, but have your staff received their vaccinations?

Ms. Anne Kelly: We follow the national advisory committee guidelines. We received a certain number of doses, and we split them up. According to the NACI guidelines, it's for offenders who are older, so 70 plus. If we don't have that number, then it's by a tranche of five years, so it would be for those 65 plus who have underlying health conditions.

My understanding so far is that we've used the doses we have received.

Mr. Len Webber: Thank you for that, Ms. Kelly.

The Chair: Thank you very much, Mr. Webber. You have 20 seconds left.

Mr. Len Webber: Okay. Well, I'll graciously pass that on to who's next, please.

The Chair: Thank you very much.

We will now move to Mr. Blois for five minutes.

Mr. Kody Blois (Kings—Hants, Lib.): Thank you, Madam Chair

I'd like to thank the witnesses for their testimony today.

Obviously I'm at the back of the bus in terms of questions that have been already asked and some of the dialogue. However, I want to go a little bit broad. We're looking at the results of the Auditor General's report in this specific area.

Ms. Kelly, Mr. Green pointed out that you've been in public service for 37 years. Thank you for your work.

I want to know from your perspective whether you have noticed a trend and a gradual improvement, in terms of even just having conversations about workplace harassment. You have almost four decades' worth of experience. Can you speak a little bit about how we've been able to move the meter in the right direction? There's certainly still more work to be done, but can you speak to that?

Ms. Anne Kelly: I started in 1983. I've worked in many institutions, both in Ontario and in the Pacific region. Definitely I've seen some improvements along the way.

First of all, when I started, I was one of the few women. I became a manager fairly quickly, and often I found myself being the only woman in the room.

In terms of harassment, discrimination, workplace violence, it's much more open than it was when I started 37 years ago. In those days, people didn't come forward as much.

There are also generational differences. I think 37 years ago, it was more that you went to work, you did your job, you went back home. Now what I see is that people are much more willing to share how they're feeling, what's happening. I think it's a good thing. They're also quite willing to share it with the top levels of the organization. I get messages from staff, and every message I get, I respond to, and it's the same for all of my executive committee.

For me, definitely there have been some positive changes. I think the biggest change is in the willingness to talk about it. I believe it's a shared responsibility. Everybody has a role to play to ensure their environment is safe and healthy.

• (1245)

Mr. Kody Blois: I appreciate that. Obviously, we need to continue to move that. I think that's the benefit of having these committees where we can revisit ways that we can improve, to try to get even better in the days ahead.

Mr. Dompierre, obviously, as was already mentioned, these are two particular organizations that you took a look at. I know the question has already been asked about why and what other organizations you might consider in the future, but I'm sure that the Office of the Auditor General has done harassment, discrimination and workplace violence audits in the past. I know we're thinking about this more and more.

Can you speak about how these audits may or may not have changed over time, compared to other ones that might have been done even five, seven or 10 years ago?

Mr. Martin Dompierre: I don't specifically recall a number of audits that we have conducted in that area, but we are definitely considering other audits for the future and making sure that, as we conduct our own analysis of risk related specifically to organizations within the federal government, we apply that lens and consider, based on the risks that we have come across, that if there are any future audits to be conducted in that area, we will definitely consider those audits.

Mr. Kody Blois: I want to go quickly to you, Ms. Gomez, because you were the lead within the OAG in terms of this particular report. My apologies if this was already asked.

In terms of looking at how this audit actually went down, was it looking at the internal review processes and dossiers of files? Was it talking to employees directly? Can you speak, in about the 40 seconds that I have left, about what that looked like on the ground?

Ms. Susan Gomez (Principal, Office of the Auditor General): Primarily, we did a file review. The results that we have in the table are the result of the file review that we did do.

In the planning phase, we always do interviews to try to scope the audit, so there were some interviews, but primarily it was done through the file review and through the survey that we have reported on in the report.

Mr. Kody Blois: Moving forward, is it beneficial to have some of that interview evidence for the intrinsic kind of.... I know we have a certain process that we need to file, but are there certain areas where there could be mitigation of some of this informally without going through a process where we can't necessarily capture the culture and some of the good practices that are being done?

The Chair: Who is that directed to?

Mr. Kody Blois: I'm sorry. It's for Ms. Gomez or Mr. Dompierre, if they want to take 10 or 15 seconds.

Mr. Martin Dompierre: Basically, as we do our audits, as has been said, any opportunities we have to consider some of the observations we collect during the interviews are considered as evidence and also would be considered to be included in our report.

In this context, as Madam Gomez mentioned, we focused on the file review, as well as the survey. That's where the angle of this audit was. We did not look at individual, specific cases of how the complaint and why the complaint was made, but more on the specific process.

The Chair: Thank you.

We now will move to our last round of questioning, starting with Mr. Blanchette-Joncas.

[Translation]

Mr. Maxime Blanchette-Joncas: Thank you, Madam Chair.

I'll begin with an important comment for Mr. Ossowski and Ms. Kelly, and follow that up with a question for Mr. Dompierre.

Over the past few days, the climate of work at Rideau Hall has dominated the news. Based on the information we have so far, it's particularly troubling to realize that at the highest level of the State, even the Governor General can have complaints filed against her reprehensible behaviour. The consequences are enormous.

Mr. Dompierre, can you tell the committee whether your office will be taking any follow-up action with respect to this situation, or whether at the very least it will remain on your radar, if I can use that expression, for the good of the employees there?

I believe that an example has to be set from above, and it can't come from much higher than the Office of the Auditor General.

(1250)

Mr. Martin Dompierre: We always do risk analyses for federal entities, which are required to maintain a healthy workplace that is free of harassment, discrimination or violence against employees.

If any work in this area needs to be done with respect to federal entities in the future, we'll certainly take it into consideration.

Mr. Maxime Blanchette-Joncas: Thank you, Mr. Dompierre.

Mr. Ossowski and Ms. Kelly, my understanding is that there are monitoring mechanisms in the public service, and policies on respect for employees and workplace harassment prevention. For reasons that I will of course not go into, the Prime Minister demanded and obtained the Governor General's resignation.

To what extent are you providing the leadership required to ensure that in future, the Office of the Auditor General would be able to cite you as a model to be followed in terms of managing the working environment for your employees?

[English]

Mr. John Ossowski: I want to reassure you that all the management cadre in the organization is committed to this. We hold our managers to a higher standard than employees. We're providing the support and training. We're actively monitoring this. As I mentioned, we're going to be doing an audit on ourselves on this matter in the coming year.

We're also looking at other mechanisms. We've got a heat map process, where we're looking to see where the hot spots are so we can dive in quickly. We're looking at using a third party firm, using artificial intelligence with the Department of Justice to understand where there might be some of those areas that we need to dive into quickly.

This is a full-court press, as far as I'm concerned. We are showing leadership.

The Chair: Thank you very much.

The last question for this meeting will go to Mr. Green for two and a half minutes.

Mr. Matthew Green: Thank you.

I feel obligated to provide Commissioner Kelly with the opportunity to respond to my earlier question, so that it didn't come off as a hostile statement. I'll reframe it.

In section 1.25, the OAG stated that:

We also found that neither organization had a comprehensive strategy to address harassment, discrimination, and workplace violence. This meant that the organizations had not defined overall strategic objectives, nor had they prioritized how to achieve them. Both organizations reviewed complaint statistics and results from employee surveys, including the Public Service Employee Survey. However, neither organization had a performance measurement framework.

Why did it take media reports of harassment at the CSC in 2016 and 2017 to get you to add harassment, discrimination and violence in the workplace as a part of your corporate risk profile?

Ms. Anne Kelly: It's true that the Auditor General found that we didn't have a comprehensive strategy, but we did have many ongoing activities. We consolidated that into a comprehensive strategy. It's not that we weren't paying attention to harassment, discrimination or workplace violence, definitely not.

Our workplace wellness and employee well-being, as I said, is now based on operational, corporate and ethical risk. It has three pillars, it—

Mr. Matthew Green: Respectfully, Commissioner, I have to interject.

Activities do not equal outcomes.

You've referenced many times in your presentation corporate language around organizational behaviour without drilling down on accountability measures. This is where I think there's a disconnect in the culture of what we're seeing, with the continued poor outcomes.

You're going to go on the record and say it had nothing to do with the attention that came in 2016 and 2017? That it just so happened to be the case that you addressed it after the fact?

Ms. Anne Kelly: No, it was always something we were concerned about.

Mr. Matthew Green: But you didn't have a plan for it.

Ms. Anne Kelly: I wouldn't say we didn't have a plan.

The Auditor General said it wasn't in a consolidated, comprehensive strategy. Based on the AG's recommendation, that's what we developed.

(1255)

Mr. Matthew Green: Thank you, that satisfies me.

The Chair: Thank you very much, Mr. Green.

With that, we are done our questioning for our presenters today. I would like to thank you very much for joining us and having this conversation with us. I will now invite you to leave our meeting.

Thank you very much, colleagues. That was an excellent meeting with excellent questions.

We are on time, and I thank you for that.

Mr. Fergus, were you satisfied with the follow-up question by Mr. Green and the answer, or would you like a follow-up written response?

Mr. Greg Fergus: I would still appreciate a written response, thank you very much.

The Chair: You're welcome. We will ask for that.

Colleagues, you were provided with a new proposed calendar for the meetings for January and February. As I indicated earlier, the deputy minister of Public Services and Procurement Canada has a conflict for the upcoming meeting on Tuesday. We've provided you with the adjusted calendar where he will appear at a later date. Do you have any questions concerning the proposed calendar that we circulated?

That's great.

Mr. Matthew Green: I just have a quick note.

If we could, for the tech folks on the other side, Madam Chair, figure out what that reverb is.... It's very distracting. It throws you off your game. I'm hoping that at your end we can get that sorted out. I'm not quite sure what it is, but I'm hoping that we can get on it really quickly and make sure that it doesn't distract from the interventions in the future.

The Chair: Thank you, Matthew. I appreciate that intervention. [*Translation*]

Mr. Maxime Blanchette-Joncas: Excuse me, Madam Chair.

[English]

The Chair: Yes, Mr. Blanchette-Joncas.

[Translation]

Mr. Maxime Blanchette-Joncas: Would it be possible to confirm how long it usually takes to receive written responses?

We had a meeting on December 3. We received a number of written responses from the Department of Finance, but we're still awaiting others. I followed up with Madam Clerk on this matter.

What I'd like to know is what's the usual or allowable time period for a department to respond in writing to a question?

[English]

The Chair: Thank you, Mr. Blanchette-Joncas.

Angela.

The Clerk: There's no standard delay. Normally, the department will respond fairly quickly. In this case, perhaps they missed that particular question in the meeting, but I have followed up with them and hope to have that response in a fairly timely manner.

The Chair: Thank you, Madam Clerk.

The meeting is adjourned.

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